FIRST REGULAR SESSION

SENATE BILL NO. 252

95TH GENERAL ASSEMBLY

INTRODUCED BY SENATORS SMITH, GRIESHEIMER AND PEARCE.

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TERRY L. SPIELER, Secretary.

AN ACT

To amend chapter 348, RSMo, by adding thereto two new sections relating to tax credits to encourage equity investments in technology-based early stage Missouri businesses.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapter 348, RSMo, is amended by adding thereto two new 2 sections, to be known as sections 348.273 and 348.274, to read as follows:

348.273. As used in sections 348.273 and 348.274, the following terms shall mean:

- 3 (1) "Department", the Missouri department of economic development;
- 5 (2) "Equity investment", money or money equivalent in 6 consideration for qualified securities. An equity investment shall be 7 deemed to have been made on the date of acquisition of the qualified
- 8 security, as such date is determined in accordance with the provisions
- 9 of the Internal Revenue Code;
- 10 **(3)** "Investor":
- 11 (a) An individual who is an accredited investor, as defined in 17 12 CFR 230.501(a) as in effect on August 28, 2009; or
- 13 (b) Any partnership, corporation, trust, limited liability
- 14 company, or not-for-profit entity that was established and is operated
- 15 for the purpose of making preseed and seed stage investments in start-
- 16 up companies, and is approved by the department;
- 17 (4) "Qualified Missouri business", an independently owned and 18 operated business which is headquartered and located in this state and
- 19 which is in need of venture capital. Such business shall have no more

20 than two hundred employees, eighty percent of which are employed in

- 21 this state. Such business shall be involved in commerce for the purpose
- 22 of manufacturing, processing, or assembling products, conducting
- 23 research and development, or providing services in interstate
- 24 commerce but excluding retail, real estate, real estate development,
- 25 insurance, and professional services provided by accountants, lawyers,
- 26 or physicians. At the time approval is sought, such business shall be a
- 27 small business concern that meets the requirements of the United
- 28 States Small Business Administration's qualification size standards for
- 29 its venture capital program, as defined in the Small Business
- 30 Investment Act of 1958, as amended, and rules promulgated in 13 CFR
- 31 121.301(c), as amended;
- 32 (5) "Qualified securities", securities that are not redeemable or
- 33 repayable within seven years of issuance and that have been approved
- 34 in form and substance by the department. Forms of such equity
- 35 securities include:
- 36 (a) A general or limited partnership interest;
- 37 (b) Common stock;
- 38 (c) Preferred stock, with or without voting rights, without regard
- 39 to seniority position, and whether or not convertible into common
- 40 stock; or
- 41 (d) Convertible debt.
 - 348.274. 1. The department may authorize tax credits to
 - 2 encourage equity investment into technology-based early stage
- 3 Missouri companies.
- 2. If a qualified Missouri business is approved by the
- 5 department, the investors who contribute the first five hundred
- 6 thousand dollars in equity investment in the qualified Missouri
- 7 business may be issued a tax credit not less than twelve months from
- 8 the date the equity investment is made. The tax credit shall be in a
- 9 total amount equal to forty percent of such investors' equity investment
- 10 in any qualified Missouri business, subject to the limitations set forth
- 11 in subsection 5 of this section.
- 12 3. (1) Before an investor may be entitled to receive tax credits,
- 13 as authorized by this section, such investor shall have made an equity
 - 4 investment in a qualified security of a qualified Missouri

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business. This business shall have been approved by the department as a qualified Missouri business prior to the date on which the cash investment was made. To be designated as a qualified Missouri business, a business shall make application to the department in accordance with the provisions of this section. Such application shall be in form and substance as required by the department, but shall include at least the following:

- 22 (a) The name of the business and certified copies of the 23 organizational documents of the business;
- 24 (b) A business plan, including a description of the business and 25 the management, product, market, and financial plan of the business;
- 26 (c) A statement of the business' innovative and proprietary 27 technology, product, or service;
- (d) A statement of the potential economic impact of the business including the number, location, and types of jobs expected to be created;
 - (e) A description of the qualified securities to be issued, the consideration to be paid for the qualified securities, the amount of any tax credits requested, and the earliest year in which the tax credits may be redeemed;
- 35 (f) A statement of the amount, timing, and projected use of the 36 proceeds to be raised from the proposed sale of qualified securities; 37 and
- 38 (g) Other information as the department may request, such as 39 the names, addresses, and taxpayer identification numbers of all 40 investors who may qualify for the tax credit. Such list of investors who 41 may qualify for the tax credits shall be amended as new qualified 42 securities are sold or as any information on the list changes.
- 43 (2) No business shall be designated as a qualified Missouri 44 business unless such business meets all of the following criteria:
- 45 (a) The business shall not have had annual gross revenues of 46 more than three million dollars in the most recent tax year of the 47 business;
- (b) The business shall not have ownership interests including, 49 but not limited to, common or preferred shares of stock that can be 50 traded by the public via a stock exchange, electronic exchange, bulletin

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- 51 board, or other public market place on or before the date that a
- 52 qualifying investment is made;
- 53 (c) The business shall not be engaged primarily in any one or 54 more of the following enterprises:
- a. The business of banking, savings and loan or lending institutions, credit or finance, or financial brokerage or investments;
- b. Professional services, such as legal, accounting or engineering
 services;
- c. Governmental, charitable, religious, or trade organizations;
- d. The ownership, development, brokerage, sales, or leasing of real estate;
- 62 e. Insurance;

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- f. Construction or construction management or contracting;
- g. Business consulting or brokerage;
- h. Any business engaged primarily as a passive business, having irregular or noncontinuous operations, or deriving substantially all of the income of the business from passive investments that generate interest, dividends, royalties, or capital gains, or any business arrangements the effect of which is to immunize an investor from risk of loss;
- 71 i. Any Missouri certified capital formation company;
- j. Any activity that is in violation of the law; and
- k. Any business raising money primarily to purchase real estate,
 land, or fixtures;
- 75 (d) The business shall satisfy all other requirements of this 76 section.
- 77 (3) The portions of documents and other materials submitted to the department that contain trade secrets shall be kept confidential 78 and shall be maintained in a secured environment by the director of 79 80 the department. For the purposes of this section, such portions of documents and other materials shall mean any customer list, any 81 formula, compound, production data, or compilation of information 82 certain individuals within a commercial concern using such portions 83 of documents and other material means to fabricate, produce, or 84 compound an article of trade, or, any service having commercial value, which gives the user an opportunity to obtain a business advantage

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87 over competitors who do not know or use such service.

- (4) A qualified Missouri business shall have the burden of proof to demonstrate to the department the qualifications of the business under this section and shall have the obligation to notify the department in a timely manner of any changes in the qualifications of the business or in the eligibility of investors to claim a tax credit for cash investment in a qualified security.
- 4. The designation of a business as a qualified Missouri business shall be made by the department, and such designation shall be renewed annually. A business shall be so designated if the department determines, based upon the application submitted by the business and any additional investigation the department shall make, that the following criteria have been or shall be satisfied:
 - (1) The business has a reasonable chance of success;
- 101 (2) The ability of investors in the business to receive tax credits 102 for cash investments in qualified securities of the business is necessary 103 because funding otherwise available for the business is not available 104 on commercially reasonable terms;
- 105 (3) The business has the reasonable potential to create 106 measurable employment within the state;
- (4) The business has an innovative and proprietary technology,product, and service;
- 109 (5) The existing owners of the business and other founders have 110 made or are committed to make a substantial financial and time 111 commitment to the business;
- 112 (6) The securities to be issued and purchased are qualified 113 securities; and
- 114 (7) Binding commitments have been made by the business to the department for adequate reporting of financial data, including a 115 116 requirement for an annual report, or, if required by the department, an annual audit of the financial and operational records of the business, 117 the right of access to the financial records of the business, and the 118 119 right of the department to record and publish normal and customary 120 data and information related to the issuance of tax credits that are not 121 otherwise determined to be trade or business secrets;
- 122 5. The total amount of tax credits that may be issued under this

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section shall not exceed five million dollars per tax year. The department shall not issue more than one hundred thousand dollars in tax credits per investor per year.

- 6. No tax credit authorized under this section shall be issued earlier than twelve months following approval and authorization by the department. The tax credit may be used in its entirety in the taxable year of issuance. To the extent the credit exceeds a taxpayer's state tax liability, such excess shall constitute an overpayment of tax and shall be refunded to such taxpayer.
- 7. Tax credits may be used against the tax otherwise due under chapter 143, RSMo, not including sections 143.191 to 143.265, RSMo.
- 8. A qualified Missouri business for which credits have been issued that, within seven years of receiving tax credits under this section, relocates its headquarters out of Missouri, ceases to employ eighty percent of its employees in Missouri, alters the principal nature of its operations, or divests itself of key assets shall upon demand by the department pay the state of Missouri an amount equal to the amount of credits issued to its contributors.
 - 9. The reasonable costs of the administration of this section, the review of applications for certification as qualified Missouri businesses, and the issuance of tax credits authorized by this section shall be reimbursed through fees paid by the qualified Missouri businesses and the investors or the transferees of investors, according to a reasonable fee schedule adopted by the department.
- 10. In addition to reports by the businesses to the department, the department shall also provide in its annual report information on the marketing and use of the investor tax credits. This report shall include the following:
- 151 (1) The amount of tax credits used in the previous fiscal year 152 including what percentage was claimed by individuals and what 153 percentage was claimed by firms and other entities;
- 154 (2) The types of businesses that benefited from the tax credits; 155 and
- 156 (3) Any aggregate job creation or capital investment in Missouri 157 that resulted from the use of the tax credits for a period of five years 158 beginning from the date on which the tax credits were awarded.

159 In addition, the annual report shall provide information regarding 160 what businesses deriving a benefit from the tax credits remained in

161 Missouri, what businesses ceased doing business, what businesses were

162 purchased, and what businesses may have moved out-of-state and the

163 reason for such move.

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